



How to Best Serve Trafficking Survivors

National Alliance to End Homelessness

Lisa Coffman
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Overview

- Homeless Assistance Resources Available
 - Emergency Solutions Grant
 - Continuum of Care
- Eligibility of Trafficking Survivors



Emergency Solutions Grants (ESG)

- Street Outreach
- Improve the number and quality of emergency shelters for homeless individuals and families
- Help fund Shelter Operations
- Essential Services to Shelter Residents
- Rapid Re-Housing
- Homeless Prevention



Continuum of Care (CoC)

- Permanent Housing
- Transitional Housing
- Supportive Services Only
- Homeless Management Information Systems
- Homeless Prevention

Eligibility

- Definition of Homelessness and Human Trafficking
 - FY2016 CoC NOFA
 - Persons who are fleeing or attempting to flee trafficking may qualify as homeless under category 4 of the Homeless Definition

Questions and Resources

www.hudexchange.info

- Search for local grant recipients and/or programs
<https://www.hudexchange.info/grantees/>
- Contact information for your local HUD Field Office
<https://www.hudexchange.info/manage-a-program/cpd-field-office-directory/>
- Latest info on McKinney-Vento Act programs, HEARTH Act, Rules, and Technical Assistance materials can be found at <https://www.hudexchange.info/homelessness-assistance/>
- Get future funding opportunities by joining CPD's listserv, go to <https://www.hudexchange.info/maillinglist/>
- Submit Questions to the HUD Exchange Ask-A-Question at:
<https://www.hudexchange.info/get-assistance/my-question/>



How to Best Serve Trafficking Survivors

Jean Bruggeman
Executive Director
Freedom Network USA

Freedom Network USA

- National membership network of 38 individuals and organizations
- All are providing services to or advocacy on behalf of trafficking survivors
- Members support men, women, children, youth, US citizens and foreign nationals
- Embrace a human rights-based approach, prioritizing self-determination, choice and non-judgmental services and support

Trafficking Victims Protection Act

(TVPA)

- Enacted in October 2000
- Reauthorized in 2003, 2005, 2008, and 2013
- Created new federal human trafficking crimes
- Created new immigration relief for foreign national victims
- Authorized funding for human trafficking services and prevention efforts for immigrants, US Citizens and Lawful Permanent Residents
- Authorized specialized services for minors

Human Trafficking

TVPA, 22 USC 7102 (9) and (10)

Labor Trafficking

- recruitment, harboring, transportation, provision, or obtaining of a person
- for labor or services
- through force, fraud, or coercion
- for subjection to involuntary servitude, peonage, debt bondage, or slavery

Sex Trafficking

- recruitment, harboring, transportation, provision, obtaining, patronizing, or soliciting of a person
- for a commercial sex act
- induced by force, fraud, or coercion **OR** person is under 18

Types of Labor Trafficking

Involuntary servitude

- Threats of violence to victims or families
- Psychological coercion, including locked doors, guards, isolation
- Abuse of legal process, including threats of deportation and debtor's prisons

Debt bondage/ Peonage

- Forced to work off debt, may stem from agreement
- No choice in where/how to work off the debt
- Fees take all/nearly all pay, so debt is not being meaningfully reduced over time (example: company store scheme)

Labor Trafficking Case Examples

Involuntary Servitude in Iowa

- Intellectually disabled men working at a poultry processing plant for decades
- Paid less than \$100 monthly
- Company housing was infested, unsafe and unsanitary

Debt Bondage in Mississippi

- Indian men were recruited to repair oil rigs damaged by Katrina
- Charged \$10,000 initially, then \$1,050 monthly
- Promised fair wages and permanent residency in US, got neither
- 5 men were awarded \$14M in damages so far

Invisible Chains

- Debt, manipulated by trafficker
- Emotional ties to trafficker
- Psychological coercion
- Threats to reveal secrets, photos, videos
- Community judgment
- Abuse of legal process
- Instability in home or home country
- Fear of government/law enforcement
- Isolation (remote location, language barriers)

Trafficking vs. Smuggling

Trafficking

- Crime against the human rights of individuals
- Movement is not required
- Victims are forced to work/commit commercial sex acts
- Victims believe that they cannot safely escape

Smuggling

- Crime against state borders
- Movement across borders is required
- Immigrants may not be required to do anything
- Ends at the destination, or upon payment of fee

Where is Sex Trafficking?

- Street prostitution
- Massage parlors
- Brothels
- Bars/Cantinas
- Live sex shows
- Private homes
- Hotels
- Strip clubs

Where is Labor Trafficking?

- Restaurants
- Hotels
- Construction
- Health care
- Factories
- Agricultural fields
- Private homes (house cleaning, child care, home aids and personal assistants, spouse)

Who are the Victims?

- US Citizens
- Temporary workers
- Students
- Immigrants
- Minors
- Adults
- Men
- Women
- Transgender

Who are the Traffickers?

- Organized crime
- Small criminal rings
- Gangs
- Opportunistic individuals, including pimps
- Family members
- Romantic partners
- Anyone willing to exploit the vulnerabilities of others for profit

What are the Signs?

- Loss of personal identity and/or travel documents
- No/very low pay
- Working to pay off a debt
- Physical, sexual or psychological abuse of victims, friends or family members
- Threats of deportation
- Loss of freedom of movement
- Inability to communicate with family, friends, community
- Unsafe working/living conditions
- Minors engaged in commercial sex

Victim Needs

- Intensive case management
- Interpretation/translation services
- Legal services
- Education
- Job training and placement
- Medical, dental, and mental health care
- **Housing and food**
- Transportation
- Victim advocacy

Challenges

- Some victims have a criminal history
- Human trafficking is not a familiar crime
- Resource limitations
- Few specialized service providers
- Others?

What You Can Do

- Learn more about human trafficking in your jurisdiction
- Collaborate with a local victim service program, identify possible housing resources
- Review housing programs in your jurisdiction and remove any barriers to victims
- Collaborate with local service providers to develop new housing programs or designate part of current programs to meet the needs of trafficking survivors

Human Trafficking Resources

- OVC's Human Trafficking weblet
<http://ovc.ncjrs.gov/humantrafficking/>
- Human Trafficking Task Force eGuide
<https://www.ovcttac.gov/taskforceguide/eguide/>
- The Faces of Human Trafficking Outreach Series
<http://ovc.ncjrs.gov/humantrafficking/publicawareness.html>
- National Human Trafficking Resource Center
<https://traffickingresourcecenter.org/>
- Freedom Network USA
<http://freedomnetworkusa.org/>